



**Bureau International des Poids et Mesures**

# **International Recognition of NMI Calibration and Measurement Capabilities: The CIPM MRA**

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# The Metre Convention

The Metre Convention was signed on May 20, 1875 by representatives of 17 states.

From the text:

*“Desiring the international uniformity and precision in standards of weight and measure...”*



# The Metre Convention

## THE METRE CONVENTION

International Convention established in 1875 with 55 Member States in 2011. The institutional foundation of the International System of Units (now the SI).



## CGPM – Conférence Générale des Poids et Mesures

Composed of Member State representatives. Typically meets every 4 years to decide on matters pertaining to the Metre Convention and the SI



## CIPM – Comité International des Poids et Mesures

18 individuals of different nationalities appointed by CGPM. Supervises BIPM and generally supplies chairs to Consultative Committees.

## BIPM – Bureau International des Poids and Mesures

Research institute founded by the Metre Convention. Administers interlaboratory comparisons and provides measurement services to member NMIs.

## Consultative Committees (CCs)

- CCAUV – Acoustics, US & Vibration
- CCEM – Electricity & Magnetism
- CCL – Length
- CCM – Mass and related
- CCPR – Photometry & Radiometry
- CCQM – Amount of substance
- CCRI – Ionizing Radiation
- CCT – Thermometry
- CCTF – Time & Frequency
- CCU - Units

# Development of the CIPM MRA

Towards the late 1980's several factors had emerged that led to the idea of forming an agreement among NMIs to formalize a system of mutual recognition of national measurement standards and calibration certificates:

- **Pressure from accreditation bodies** for demonstration of NMI capabilities to which the laboratories they accredited were expected to be traceable and of equivalence of NMI calibration certificates.
- **The development of regional groupings** of NMIs to undertake cooperative activities - EUROMET in Europe, APMP in the Asia – Pacific
- **The reduction of tariff barriers** resulting from GATT Uruguay round of negotiations and the conclusion of the Technical Barriers to Trade Agreement increased attention paid to TBTs among which intergovernmental acceptances of testing methods and standards is of relevance to metrology.

# Timeline of the CIPM MRA

**October 1992**

CIPM decides that BIPM should seek a broad role in international traceability of measurements and standards - first official step to the CIPM MRA

**October 1993**

CIPM considers a draft scheme for using BIPM and CC comparisons as the basis for formal *worldwide traceability*

**October 1994**

CIPM adopts a draft resolution for the 20<sup>th</sup> CGPM: “*Worldwide traceability of measurement standards*”

# Timeline of the CIPM MRA

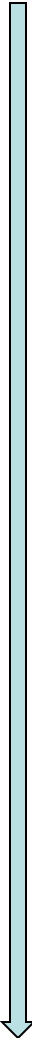
**February 1997**

First and second drafts of the CIPM MRA  
Meeting of 38 NMI directors agree that the principle of an international MRA preferable to bilateral NMI agreements or linked regional arrangements. Revisions to 2<sup>nd</sup> draft requested.

**September 1997**


CIPM adopts 7<sup>th</sup> draft and creates the Joint Committee of the RMOs and the BIPM (JCRB) to be responsible for coordinating implementation of the CIPM MRA

# Timeline of the CIPM MRA

- 
- 1998** Negotiations with NMIs and other interested parties continue over the text of the CIPM MRA and mechanisms for KCs and CMCs
  - April 1999** Final text sent to printers and to Directors with invitation to sign during 21<sup>st</sup> CGPM
  - July 1999** Last minute objections to text! After agreement with objecting party, new final text sent to printers.

# The CIPM Mutual Recognition Arrangement

Reconnaissance mutuelle  
des étalons nationaux de mesure  
et des certificats d'étalonnage et de mesurage  
émis par les laboratoires nationaux de métrologie  
Paris, le 14 octobre 1999



Mutual recognition  
of national measurement standards  
and of calibration and measurement certificates  
issued by national metrology institutes  
Paris, 14 October 1999

Comité international des poids et mesures

Bureau international des poids et mesures	Organisation intergouvernementale de la Convention du Mètre
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The CIPM Mutual Recognition Arrangement (CIPM MRA) was signed on 14 October, 1999 by the Directors of the National Metrology Institutes of 38 States signatories to the Metre Convention and two international organizations.

The essence of the CIPM MRA is that it provides the institutional and technical framework (the “what”, “who” and “how”) for NMIs to recognize each others’ measurement standards and calibration certificates.



## Essential Points: Objectives

The objectives of the CIPM MRA are stated as:

- to establish the **degree of equivalence of national measurement standards** maintained by NMIs
- to provide for the **mutual recognition of calibration and measurement certificates** issued by NMIs
- thereby to provide governments and other parties with a **secure technical foundation for wider agreements related to international trade, commerce and regulatory affairs**

## Essential Points: Process

The objectives of the CIPM MRA are to be achieved through:

- International comparisons of measurements, to be known as **key comparisons**
- **Supplementary** international comparisons of measurements
- **Quality systems** and demonstrations of competence by NMIs

## Essential Points: Outcomes

The outcome of the CIPM MRA processes are **statements of the measurement capabilities of each NMI (CMCs)** published in a database maintained by the BIPM and publicly available online.



# Essential Points: Engagement

By signing the CIPM MRA, an NMI agrees to:

- **accept the process** specified in the CIPM MRA for establishing the database

- **recognize the results of comparisons** and

- **recognize the capabilities** of other participating NMIs

Where more than one institute holds national measurement standards in a country, additional institutes may participate in the CIPM MRA with the authorization of the institute that has signed the CIPM MRA. Such institutes are known as **“designated Institutes”** or **“DI”s**

## Essential Points: Exclusions

The 'recognition' offered by the CIPM MRA is not unlimited:

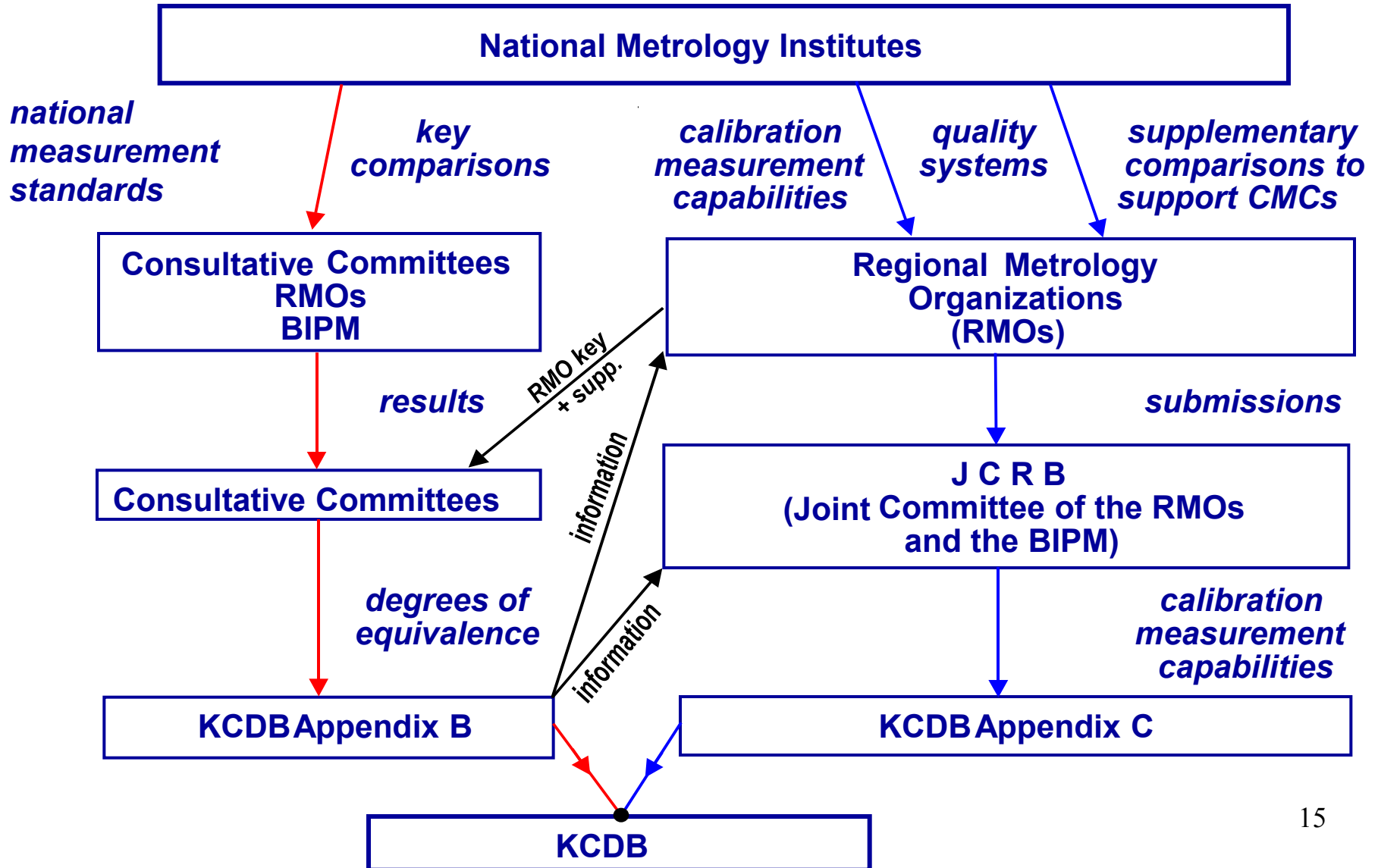
- signature of the CIPM MRA engages NMIs but **not necessarily any other agency in their country**
- **responsibility for the results of calibrations and measurements rests wholly with the NMIs that makes them** and is not, through the CIPM MRA, extended to any other participating NMI

# Essential Points: Organizational Structure

## Roles and responsibilities within the CIPM MRA:

- overall **coordination** is by the **BIPM** under the authority of the **CIPM**
- the **CCs** of the **CIPM**, the **RMOs** and the **BIPM** are responsible for carrying out the **key and supplementary comparisons**
- a Joint Committee of the Regional Metrology Organizations and the BIPM (**JCRB**) is responsible for coordination of the CMC reviews and the discussion of issues pertaining to the implementation of the CIPM MRA

# Diagram of the CIPM MRA



## Comparisons in the CIPM MRA

- A fundamental mechanism of the CIPM MRA
- Primary function is to **establish the degrees of equivalence of national measurement standards** which is the technical basis on which NMIs recognize each others national measurement standards
- Key and Supplemental comparisons are also **demonstrations of NMI measurement capabilities**
- Registered in Appendix B of the KCDB

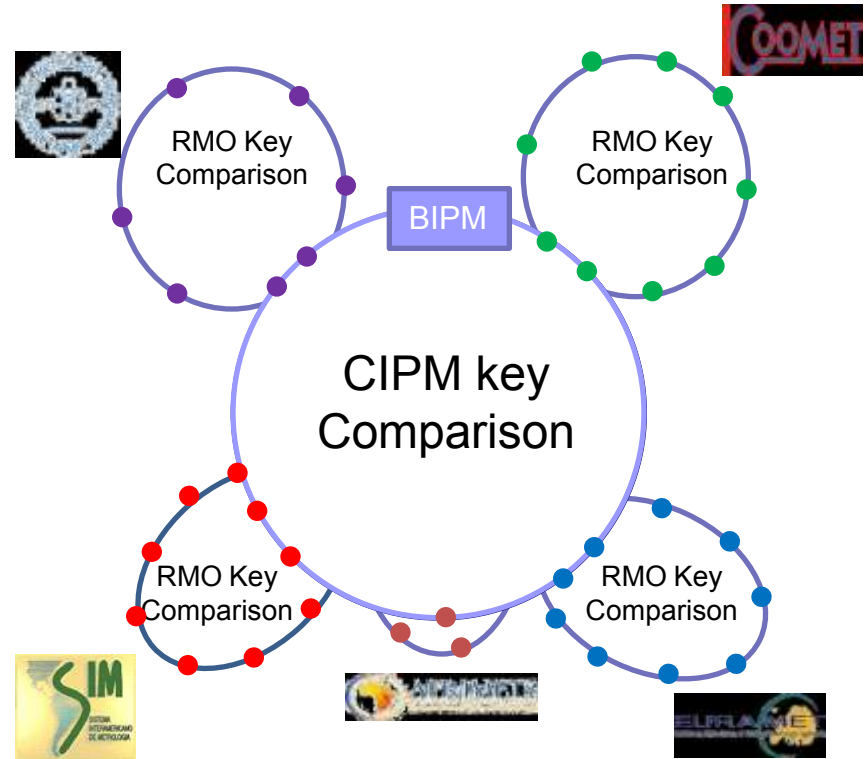
# Comparisons in the CIPM MRA

There are 3 basic categories of measurement comparisons:

CIPM key

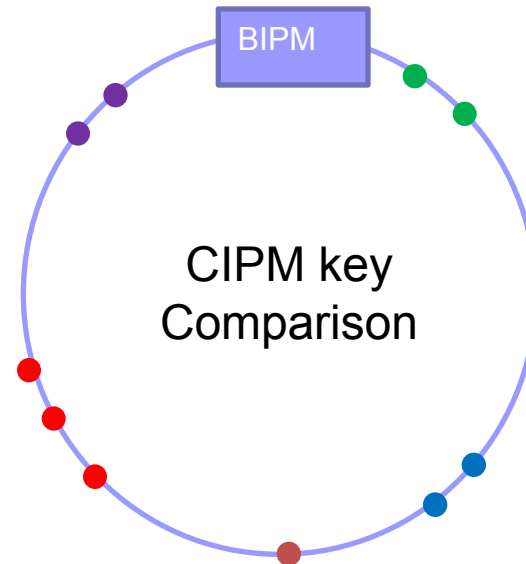
RMO key

Supplementary



# Comparisons in the CIPM MRA

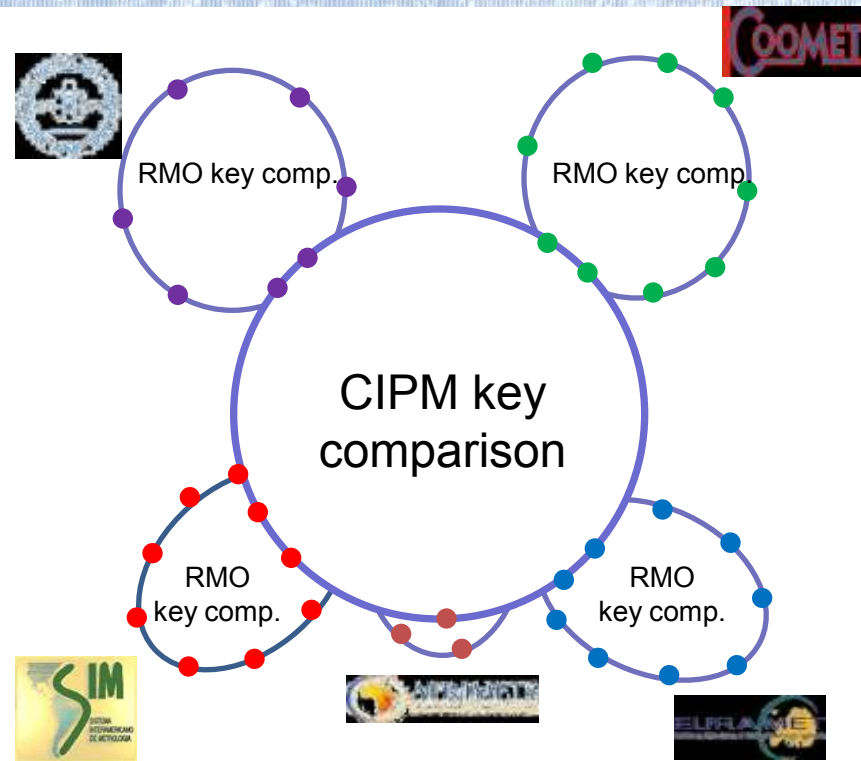
CIPM key  
RMO key  
Supplementary



- Highest level of accuracy
- Selected by CCs to test the principal techniques in the field
- Participation is limited to members of the Consultative Committees
- Reference value is determined by consensus among the participants

# Comparisons in the CIPM MRA

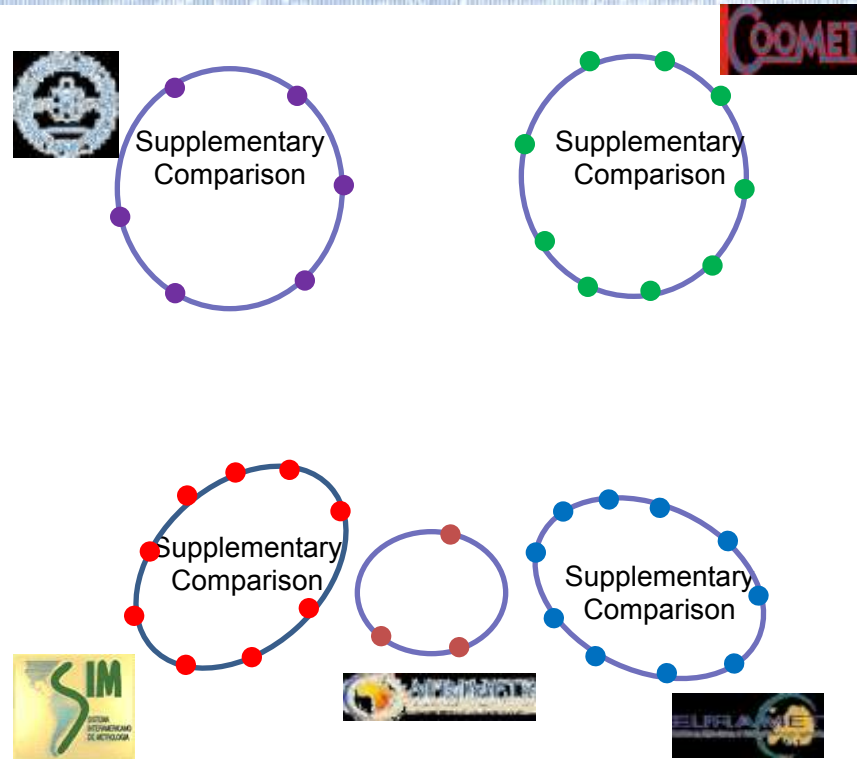
CIPM key  
RMO key  
Supplementary



- Undertaken by Regional Metrology Organizations
- Follow the same protocol of the CIPM Key Comparisons
- The reference value is linked to the CIPM KC through the NMIs that participate in both comparisons (at least two NMIs)

# Comparisons in the CIPM MRA

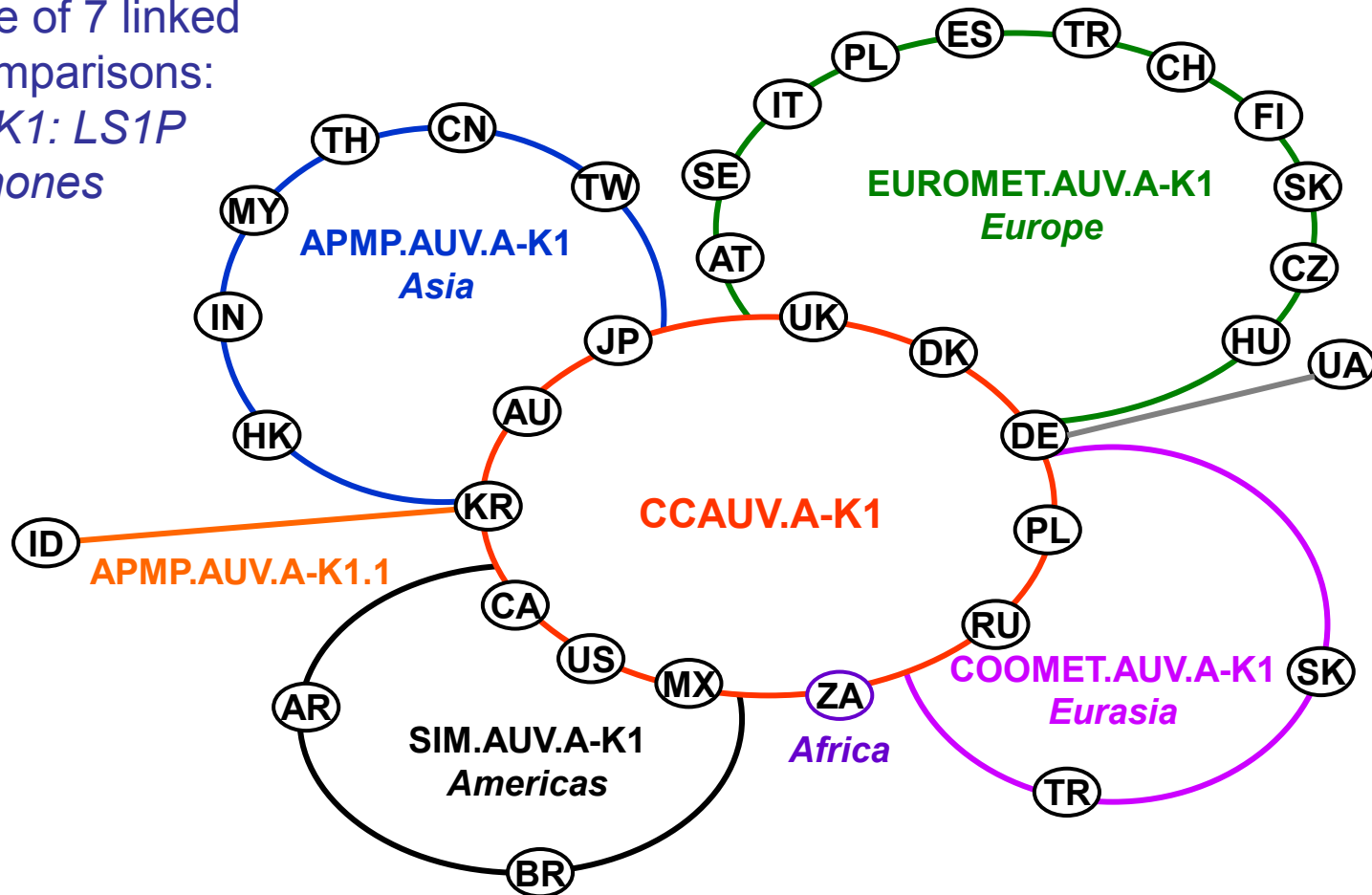
CIPM key  
RMO key  
Supplementary



- Usually takes place within RMOs
- Covers areas not covered by Key Comparisons – lower accuracy measurements and different techniques
- Not linked to Key Comparisons

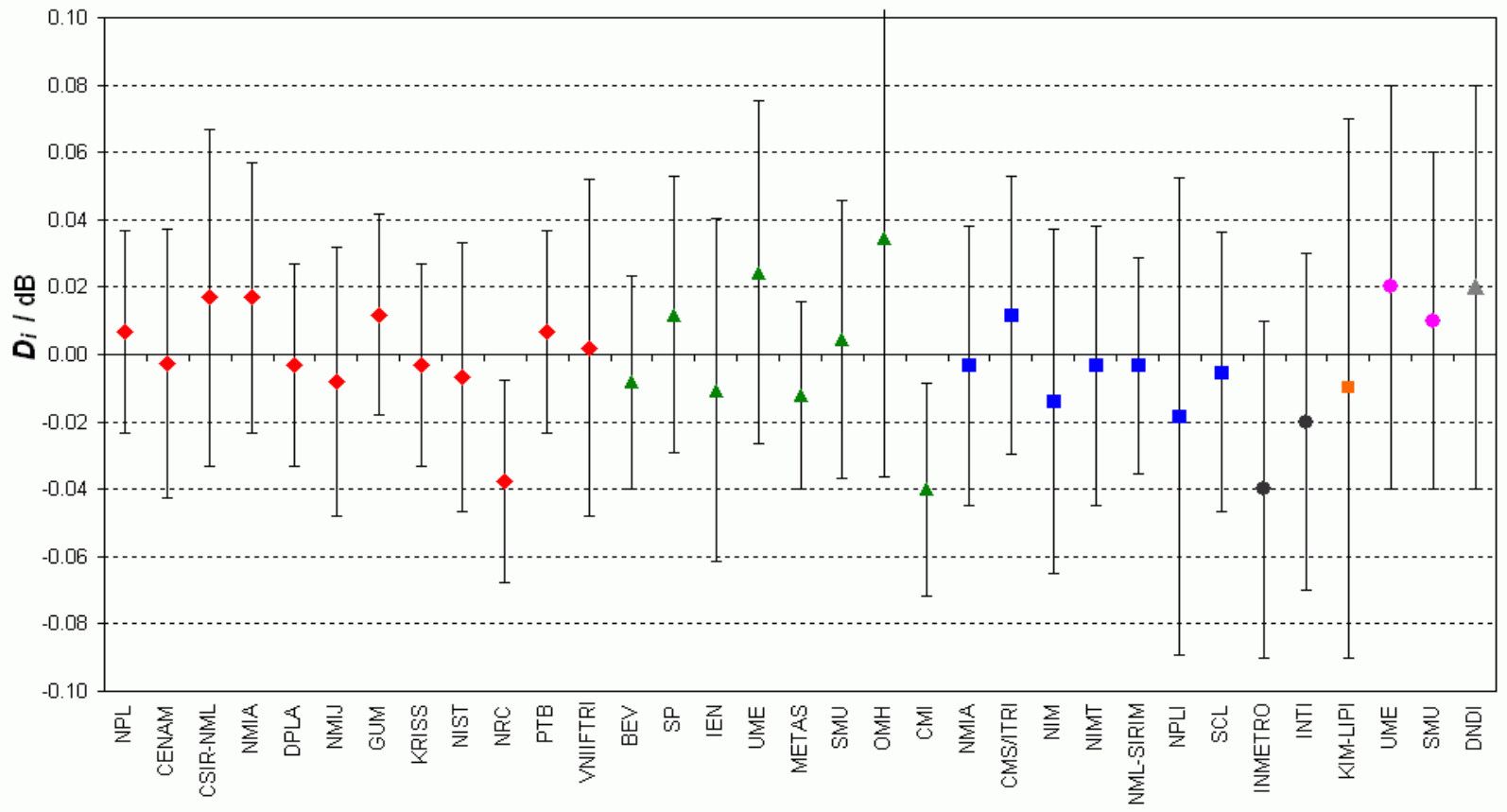
# Comparisons in the CIPM MRA

Example of 7 linked  
Key Comparisons:  
AUV.A-K1: LS1P  
Microphones



# Comparisons in the CIPM MRA

CCAUV.A-K1, and EUROMET, APMP, and SIM.AUV.A-K1, APMP.AUV.A-K1.1, COOMET.AUV.A-K1, and COOMET.AUV.A-K1.1 - Microphone LS1P, frequency 250 Hz  
Degrees of equivalence [ $D_i$ ] and its expanded uncertainty  $U_i$  ( $k = 2$ )



Red diamonds : CCAUV.A-K1 participants  
Green triangles : EUROMET.AUV.A-K1 participants only  
Blue squares : APMP.AUV.A-K1 participants only  
Black circles : SIM.AUV.A-K1 participants only

Orange square : APMP.AUV.A-K1.1 participant only  
Pink circles : COOMET.AUV.A-K1 participants only  
Grey triangle : COOMET.AUV.A-K1.1 participant only

## CMCs in the CIPM MRA

- Under the CIPM MRA, the Calibration and Measurement Capabilities (CMCs) of signatory NMIs are the fundamental object of mutual recognition.
- CMCs are described in terms of **measurand**, the **method** used, the **range**, the **uncertainty**, and if necessary, the influence **parameters**.
- CMCs declared by NMIs within the CIPM MRA undergo a **review process** at RMO and inter-RMO level
- CMCs are published in **Appendix C of the KCDB**

# CMCs in the CIPM MRA

There are three fundamental features of a CMC:

**Measurand:** Only one measurand per CMC

**Range:** Must not be expressed with reference to other services!

**Uncertainty:** There must be no doubt as to the uncertainty that can be expected of a CMC. May be expressed in a number of ways (single value, range, matrix, function)

Turkey, UME (TÜBITAK)

Complete CMCs in Mass and related quantities for Turkey (.PDF file)

Mass. Mass standards, **1 mg to 100 mg**

Absolute expanded uncertainty ( $k = 2$ , level of confidence 95%) in  $\mu\text{g}$ : **0.8 to 1.6**

Comparison in air

Uncertainty scales with measurand level

The volume of the mass standards is known

Approved on 11 October 2005

Mass. Mass standards

Absolute expanded

Comparison in

Uncertainty scales

The volume of

Approved on 11 October 2005

Mass. Mass standards, **1 g to 10 g**

Absolute expanded uncertainty ( $k = 2$ , level of confidence 95%) in  $\mu\text{g}$ : **2.4 to 8**

Comparison in air

# Traceability

All CMCs must include information on traceability of the measurements to the SI. According to the BIPM, there are two routes to establish traceability:

1. via a **primary realization** of the unit of measurement concerned, in which traceability is declared to its own demonstrable realization of the SI.

In order for a primary realization or representation of the unit of measurement to be considered valid, it requires the approval of the relevant Consultative Committee.

2. via comparison with other realizing relevant CMCs with their results published in the KCDB, or through comparison with the reference services offered by the BIPM.

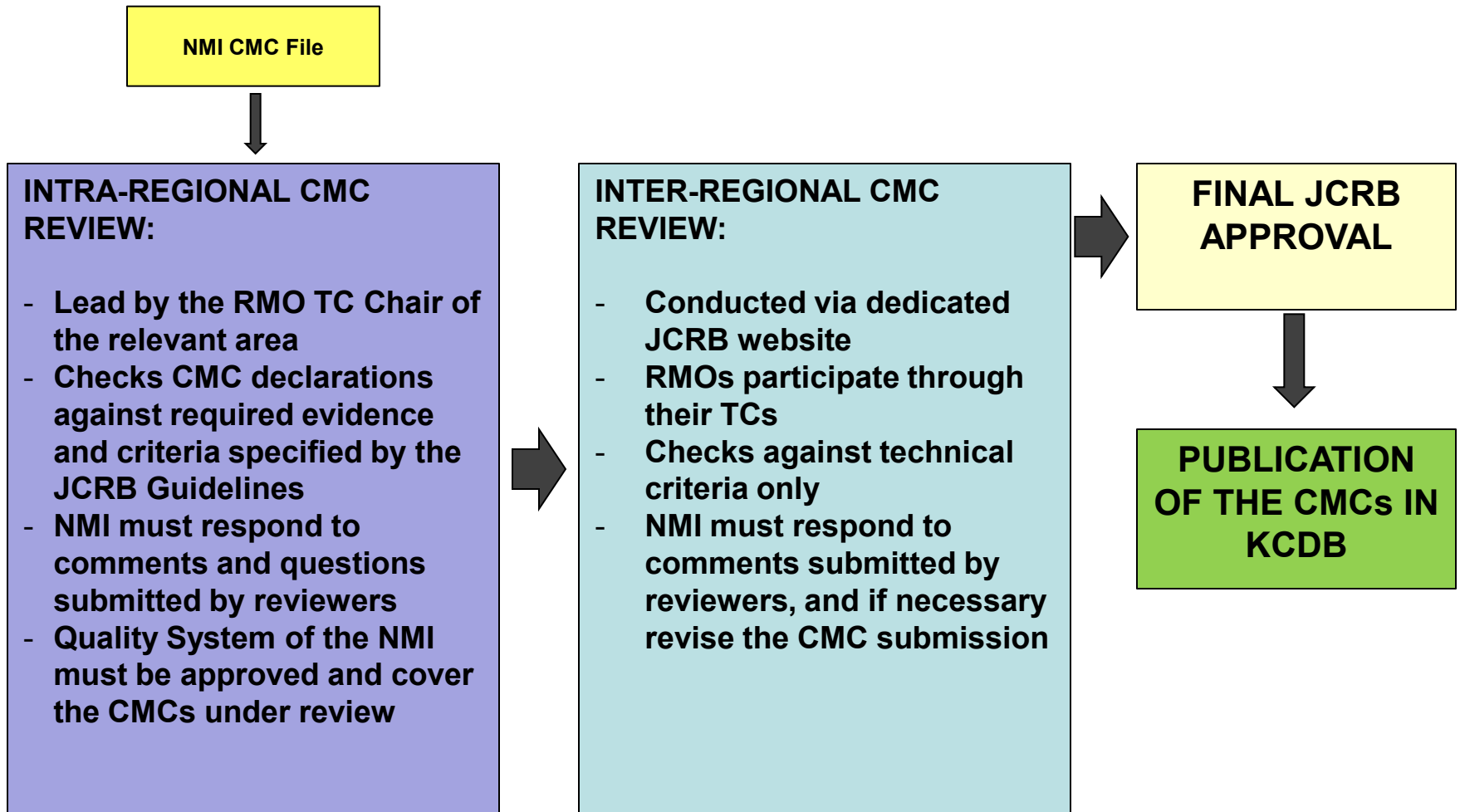
The NMI or DI must make available a full assessment of the uncertainty budget and the traceability route for its measurement activity when submitting CMCs for intra- and inter-Regional review.

## Evidence for CMC declarations

CMC declarations must be backed by **evidence**. Acceptable evidence includes:

1. Results of key and supplementary comparisons
2. Documented results of past CC, RMO or other comparisons (including bilateral)
3. Knowledge of technical activities by other NMIs, including publications
4. On-site peer-assessment reports
5. Active participation in RMO projects
6. Other available knowledge and experience

# CMC Reviews



# Quality System Requirements

The CIPM MRA offers two options for NMIs for establishing a QS as a requirement for the recognition of calibration and measurement certificates:

1. Establishment of a quality system that meets the requirements of ISO/IEC 17025 (or ISO Guide 34 for CRM producers) or equivalent for an NMI that is **assessed by an accreditation body** fulfilling the requirements of ISO/IEC 17011
2. Establishment of a quality system or a different way of assuring quality that meets the requirements of ISO/IEC 17025 (or ISO Guide 34 for CRM producers) or equivalent **without third-party assessment**

# Quality System Requirements

In either case – with or without third-party assessment – all NMIs must have their QS reviewed and approved by the RMO of which they are a member.

Reviews of NMI QS are done according to [CIPM MRA-G-02](#):  
“Guidelines for the monitoring and reporting of the operation of quality systems by RMOs”

RMOs have a degree of flexibility in setting the requirements for the QS of their member NMIs and DIs and their review processes.

## CIPM MRA Logo



Once an NMI has published CMCs, it can apply to the BIPM Director to use the CIPM MRA logo on its calibration and measurement certificates covered by those CMCs.

*“This certificate is consistent with the capabilities that are included in Appendix C of the MRA drawn up by the CIPM.*

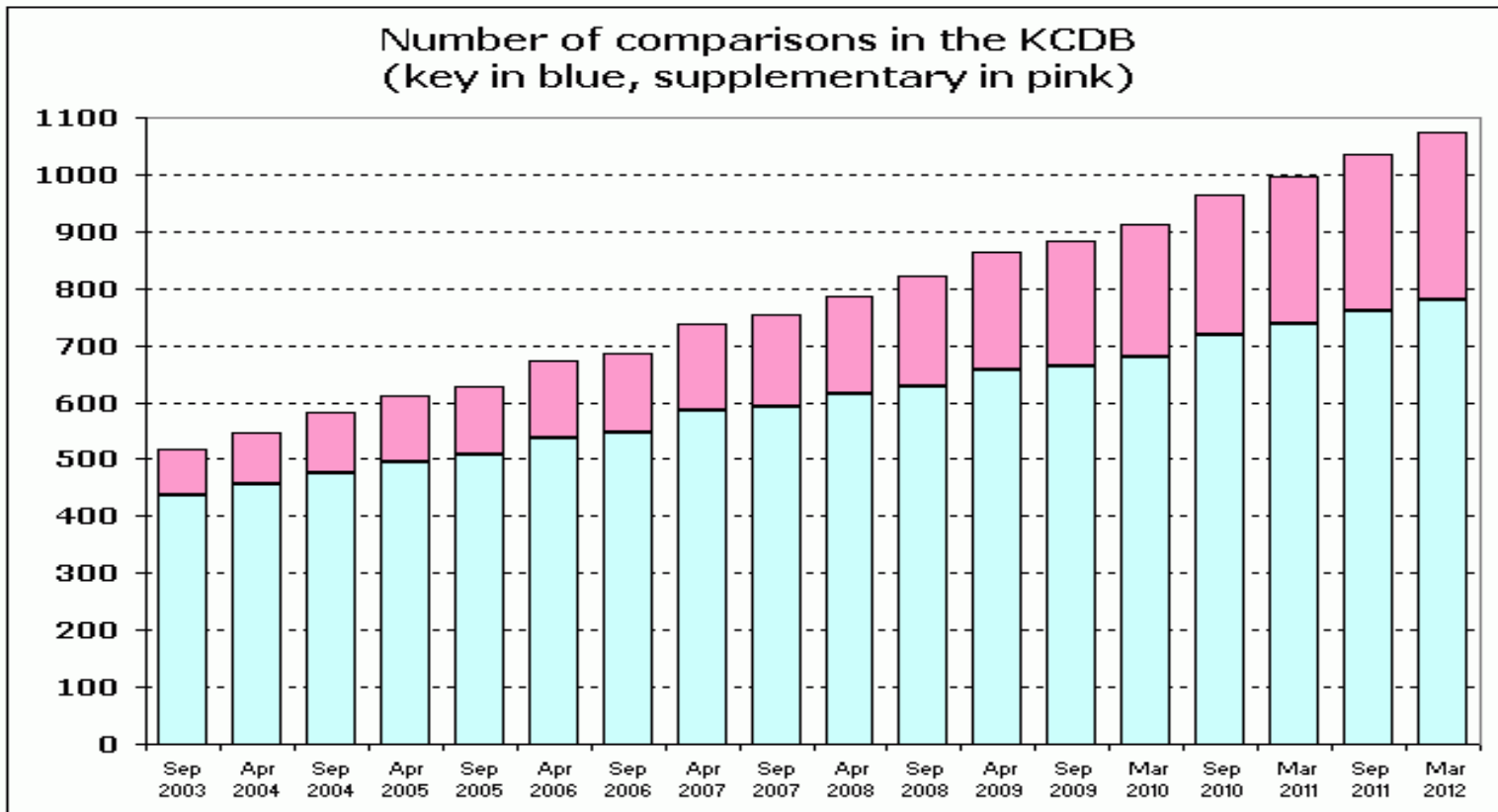
*Under the MRA, all participating institutes recognize the validity of each other’s calibration and measurement certificates for the quantities, ranges and measurement uncertainties specified in Appendix C (for details see <http://www.bipm.org>)”*

# Key Comparison Database (KCDB)

The BIPM Key Comparison Database (KCDB) is a public website containing all results of the principal mechanisms of the CIPM MRA – **measurement comparisons** and **CMC declarations**

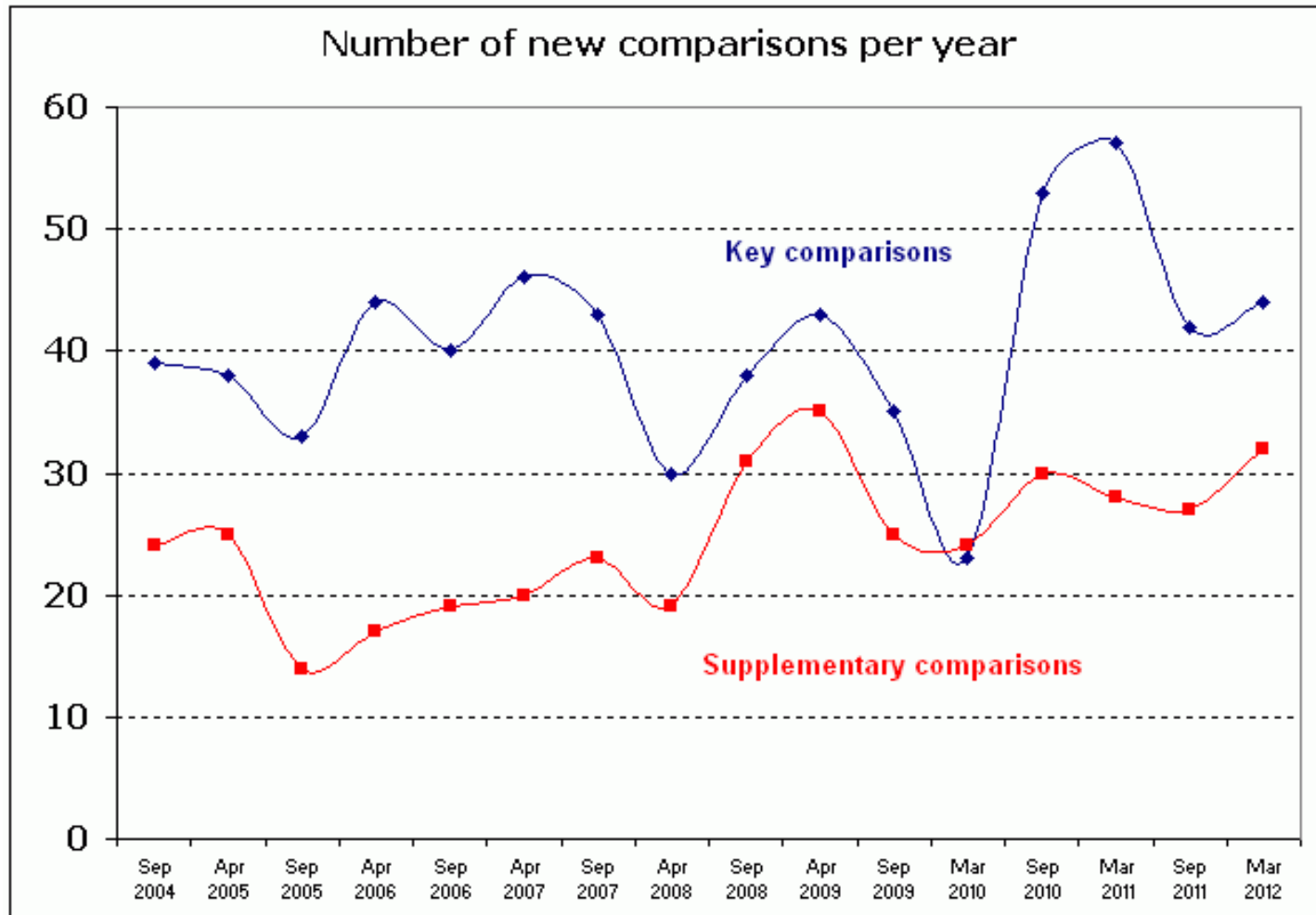
The image shows a screenshot of the BIPM Key Comparison Database (KCDB) website. At the top left is the BIPM logo (Bureau International des Poids & Mesures) and a decorative banner with technical symbols like  $D_i$ ,  $U_i$ ,  $D_{ij}$ , and  $U_{ij}$ . Below the banner is a navigation menu with three items: "Home", "Key and supplementary comparisons", and "Calibration and Measurement Capabilities - CMCs". Below the menu is a header area with "KCDB home" on the left and "Version française" on the right. The main content area is titled "The BIPM key comparison database" and features the KCDB logo. At the bottom, two blue boxes with white text are connected to the website by blue arrows. The left box is labeled "EQUIVALENCE OF NATIONAL STANDARDS" and has an arrow pointing to the "Key and supplementary comparisons" menu item. The right box is labeled "ACCEPTANCE OF CERTIFICATES" and has an arrow pointing to the "Calibration and Measurement Capabilities - CMCs" menu item.

# KCDB: Key Comparisons

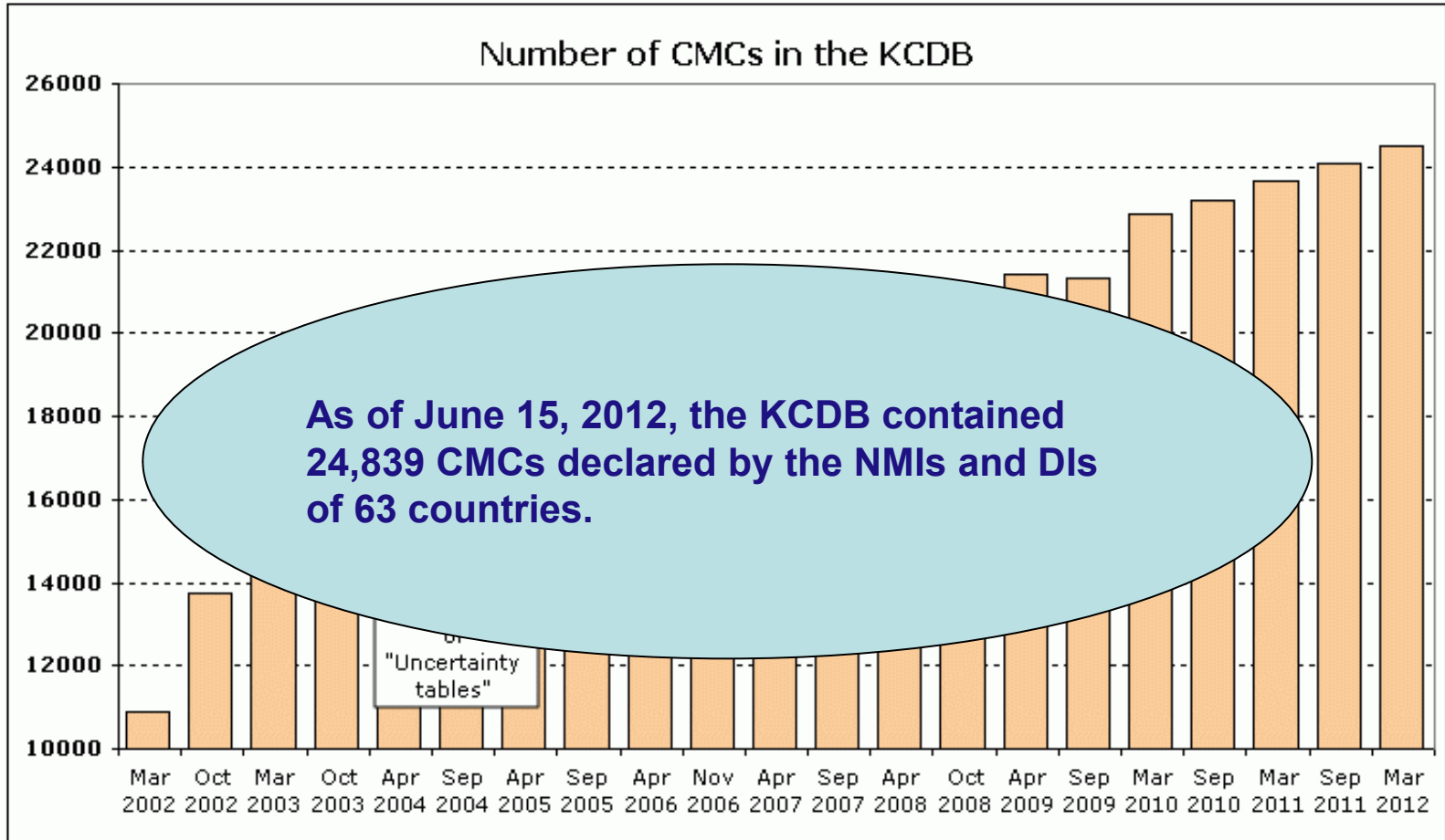


**As of June 2012, the KCDB contained data on 793 Key comparisons and 310 supplementary comparisons.**

# KCDB: Key Comparisons



# KCDB: CMCs



# Who benefits from CIPM MRA?

## Participating NMIs and Designated Institutes

- Benefit from coordination, greater rigour and increased acceptance of capabilities

## Those NMIs wanting to hold a national standard that is not primary

- able to identify which NMIs can provide the traceability to the SI

## The accredited laboratory community

- able to identify which NMIs can provide the traceability to the SI
- easily able to demonstrate valid traceability route to accreditors

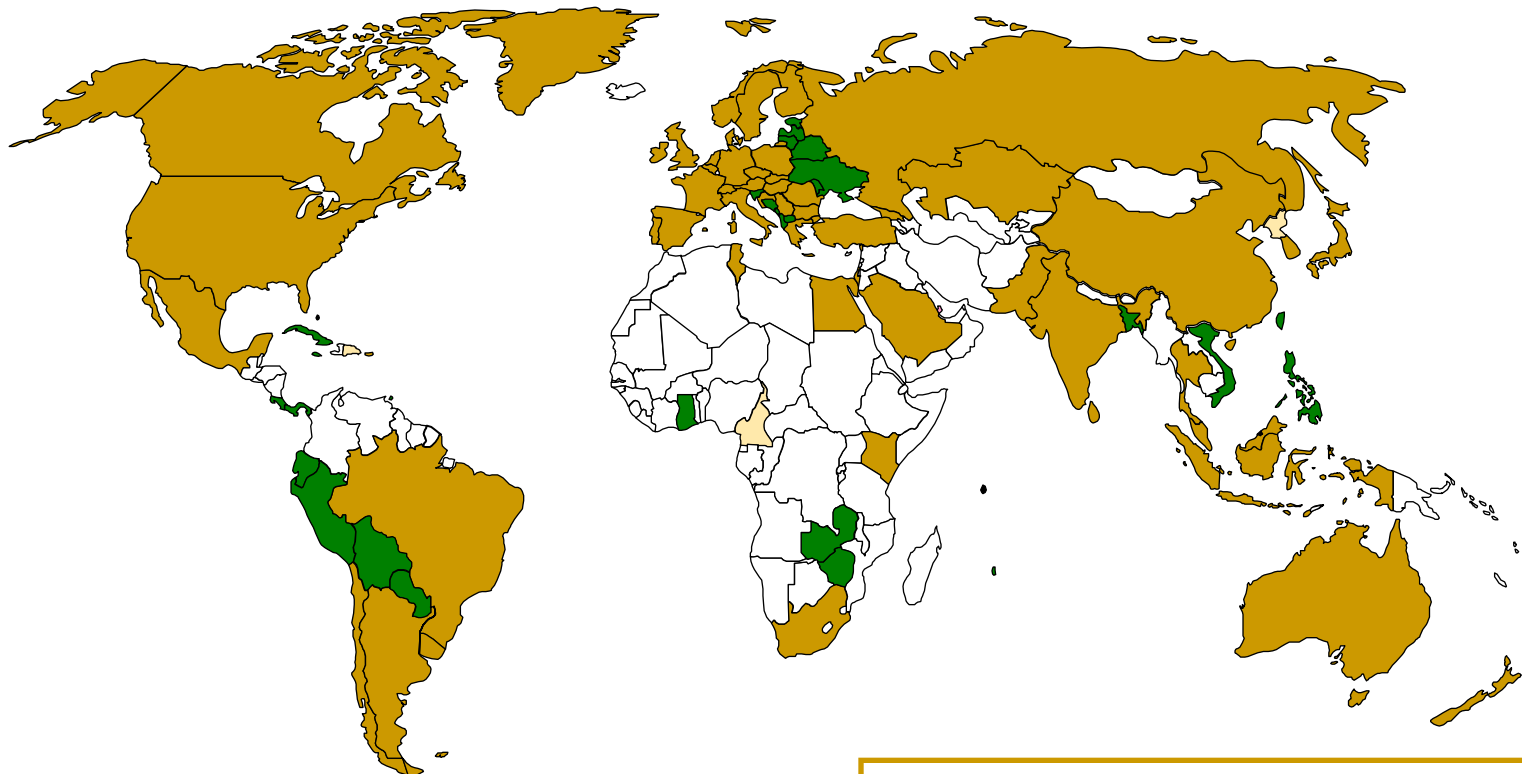
## Industry

- able to source top level measurement capability

## Regulators

- who need a technical basis to underpin acceptance of non national calibrations

# CIPM MRA Participation in 2012



87 NMIs plus a further 138 designated institutes from  
51 Member States  
33 Associates of the CGPM  
3 international organizations

 Member participating in the CIPM MRA  
 Associate participating in the CIPM MRA

## CIPM MRA Documents

After the signing of the CIPM MRA, the CIPM approved a number of policy and guidance documents concerning implementation of the CIPM MRA.

These detail the requirements, procedures and processes pertaining to all aspects of the implementation of the CIPM MRA.

The documents are available at:

<http://www.bipm.org/en/cipm-mra/documents/>

# Conclusion

**International  
recognition of  
national  
measurement  
standards and  
capabilities**



**Publicly available  
free resource:  
KCDB**

**Peer-reviewed  
measurement  
comparisons, CMC  
declarations,  
quality  
management  
systems**

**Value for  
accredited  
laboratories,  
accreditors,  
regulators,  
industry...**